

# Evidence For Reform / Where Research Meets Policy:

Session 2 - Expansion of care into the community



# **HSE Integrated Service Model**

analytic support across strategy, operations and clinical domains

Dr Paul Kavanagh and Marian Keane, HSE 14th February 2023

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1 Background to Integrated Service Model

2 Key features of the Integrated Service Model

Evidence for expansion of care into community

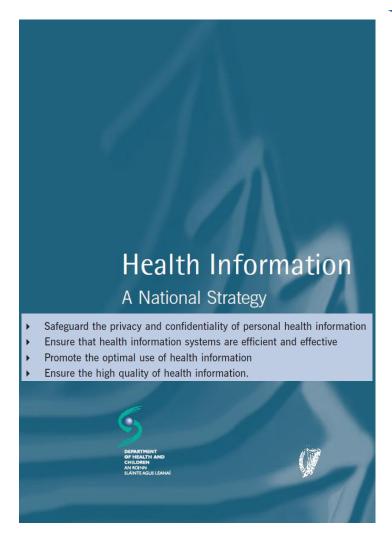
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**Evidence for expansion of care into community** 

#### Where were we?





agus Cáilíocht Sláinte

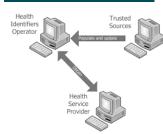
A review of the inclusion of equity stratifiers for the measurement of health inequalities within health and social care data collections in Ireland















#### HEALTH INFORMATION AND PATIENT SAFETY BILL

#### **Revised General Scheme**









# What happened?



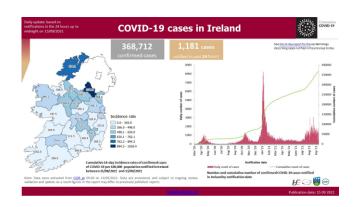
#### China pneumonia outbreak: Mystery virus probed in Wuhan

Coronavirus pandemic



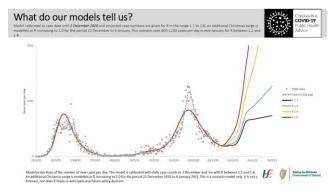








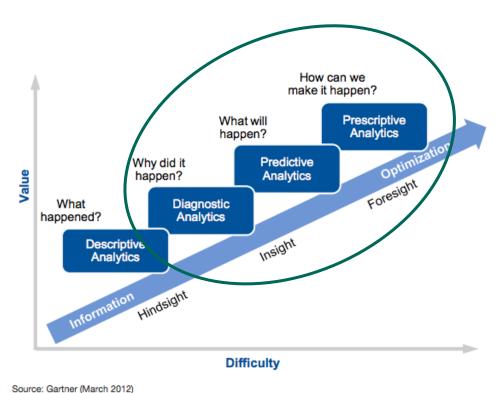




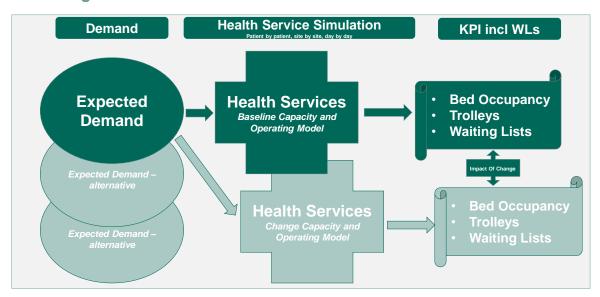




## What happened?



#### **HSE Integrated Service Model**



- Build a robust, data-driven and expert informed view of potential future demand for health services across community and hospitals;
- **Delineate future challenges** by illustrating how health services will respond to future demand across selected key indicators, using a discrete event simulation of individual patient journeys across integrated hospital and community pathways on a patient-by-patient, day-by-day and siteby-site level which have been replicated using actual health service data cross-checked with **expert opinion**;
- Assess the potential impact of measures to better meet these challenges by repeating the discrete event simulation under different conditions of health service demand, capacity and configuration so as to inform decisions prior to implementation.





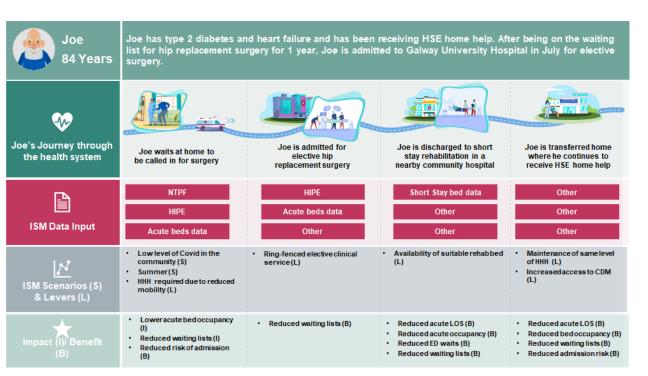
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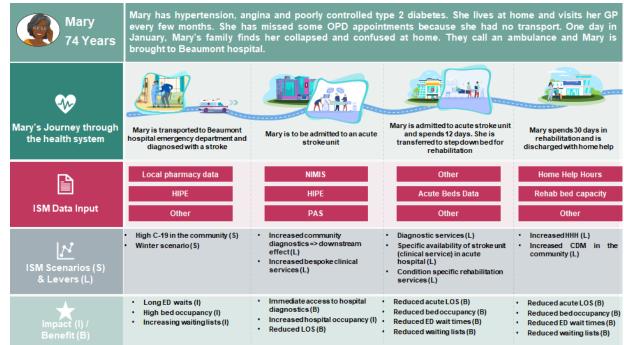
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# Exemplar patient pathways – Reform and Expansion of Care into Community



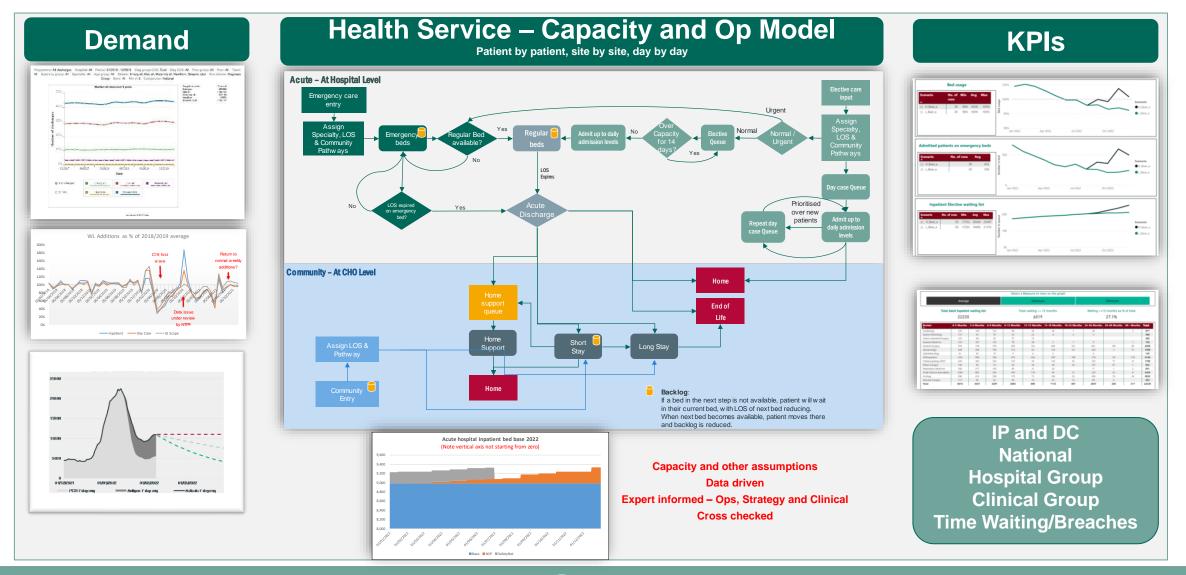


#### **Observations**

- Exemplar pathways are valid and reflect key trends in policies and plans
  - Focus on CDM and Older People
  - · Focus on community service for admission avoidance and egress



# **Integrated Service Model – Purpose and Objectives**





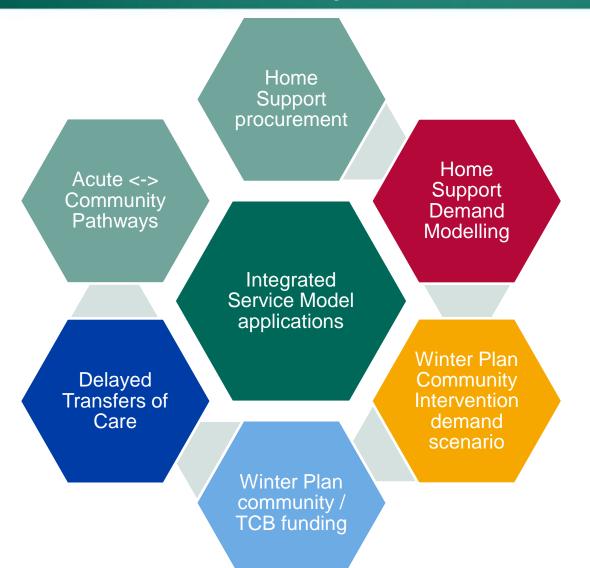
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# ISM analytic support for expansion of care into community



#### Simulation building blocks



Demand & Capacity calibration

Pathways





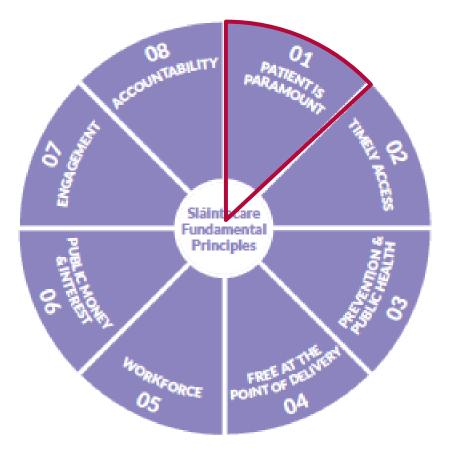
Prioritisation Rules

Queues and rerouting





# Sláintecare principles and modelling challenges (1)



Sláintecare Implementation Strategy & Action Plan 2021 - 2023

#### **Principle 01: Patient is Paramount**

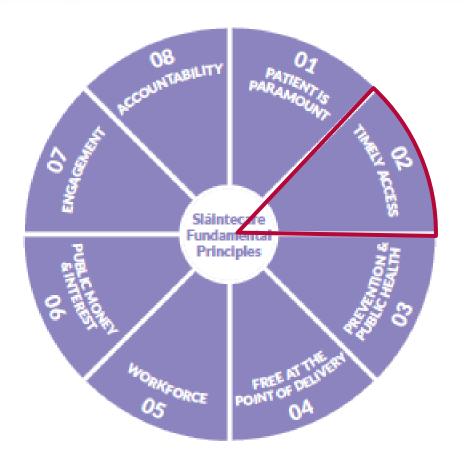
All care is planned and provided so that the patient/service user is paramount, ensuring appropriate care pathways and seamless transition backed-up by full patient record and information.

#### **Modelling Challenge: Which patient?**

- Where capacity is limited (and in the absence of joinedup patient records), how should competing sub-cohorts of patients, across acute and community settings, be prioritised?
- Can/should prioritisation rules change when the system is under increased pressure?



# Sláintecare principles and modelling challenges (2)



Sláintecare Implementation Strategy & Action Plan 2021 - 2023

#### **Principle 02: Timely Access**

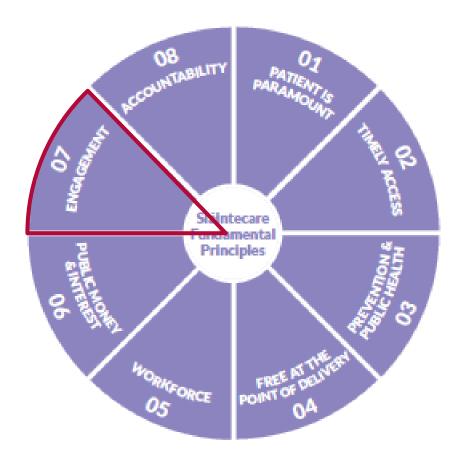
To all health and social care according to medical need.

#### **Modelling Challenge – Demand exceeding Capacity**

- Demand: demographic pressure
- Capacity: resilience to COVID-19 and staffing challenges
- Measurement difficulties:
  - Future COVID-19 trajectories
  - Long-run assumptions: Healthy ageing hypotheses, informal carers
  - Unmet demand/need
  - Deflected demand (admission avoidance)
  - Community demand & waiting lists



# Sláintecare principles and modelling challenges (3)



Sláintecare Implementation Strategy & Action Plan 2021 - 2023

#### **Principle 07: Engagement**

Create a modern, responsive integrated public health system, comparable to other European countries, through building long-term public and political confidence in the delivery and implementation of this plan.

#### **Modelling Challenge – Trust & Confidence?**

- Will patients accept new community pathways?
- Should ring-fenced capacity be carved out for community initiatives?
- Can / should long-term priorities be set aside during periods of peak pressure?

# **Fig.** Future state

"Integrated Care is a journey not a destination. We cannot fix the health system by strengthening the silos. More connections should be encouraged by the State to build trust, respect and agreed service change through integration of providers, care pathways and ICT systems. Innovation and change follows when this happens. This is the Carlow-Kilkenny story. This, we believe, is the best future for our health system." (Dr Ronan Fawsitt and Dr Garry Courtney, Carlow/Kilkenny Hospital/GP Group)

Committee on the Future of Healthcare Sláintecare Report, May 2017

#### **Enablers**

ICT, real-time data.

Unique patient identifier

Unique identifiers for all sites/wards, service providers

Linked data sets

Patient level data

Data sharing agreements (privates, voluntaries)

Evaluation and estimates of impact



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## What happened?





# DATA AND INFORMATION MANAGEMENT TEAM MEETING 18th of October 2022 at 12 noon

#### **AGENDA**

1.	Update Science Foundation Ireland (SFI) Research Centre support projects – Collaboration with IEMAG			
2.	Data Analytics and Capacity Modelling			
3.	Data Governance			
4.	Health Identifier Service			
5.	Data Protection & Data Breaches			
6.	COVID-19 Tracker			
	6.1 HSE COVID-19 Dataset Specification Management Process			
7.	Reporting and Reviews			
8.	HSE/CSO Statistical Liaison Group			
9.	Ukraine Refugees Programme			
	9.1 Implementation of HSE COVID-19 Dataset Specification Management Process			
10.	Any Other Business			

### From Silos to Systems

### PROGRAMME MANAGER

- · Designs a plan
- Accountability within a governance system
- Ensures that delivery milestones are met
- Deals with risk and ensures that barriers are overcome

Independent Complicated

#### **CONVENOR**

- Builds community
- Boosts commitment to a collective goal
- Enables trusting relationships
  - Seeks win/wins
  - Makes sense of things for community members: the why?
- Helps spread learning across a whole system

Interdependent Complex

Leadership, governance, ways of working ... culture



#### What next?





#### Effective engagement

Coordinated and ongoing public and professional engagement is essential to build trust and ensure success of new initiatives. This requires strategic leadership and a clear strategy and implementation plan.

#### **Technical & operational requirements**

Infrastructure to support data use is needed, including a citizen health portal and data sharing service. These must be underpinned by technical, security and data quality standards. Appropriate resources must be allocated for implementation.



#### Legislative framework

New legislation should address the health information landscape in a holistic way and act as a catalyst for a more integrated health and social care sector. Regulations, guidelines, codes of practice and policy should be developed to support implementation.

#### Governance structures

Governance structures for the collection, use and sharing of health information, including a national strategic entity and relevant oversight committees, are critical. They must be underpinned by expertise at a local level, and supported by a standard's-based data governance framework.

Spending 33-50% of EU benchmarks
Capacity, Capability, Culture















Right information, right place, right time



	1			
Level 1 Basic	Level 2 Opportunistic	Level 3 Systematic	Level 4 Differentiating	Level 5 Transformational
Data is not exploited, it is used D&A is managed in silos People argue about whose data is correct  Analysis is ad hoc Spreadsheet and information firefighting Transactional	IT attempts to formalize information availability requirements Progress is hampered by culture; inconsistent incentives Organizational barriers and lack of leadership Strategy is over 100 pages; not business-relevant Data quality and insight efforts, but still in silos	Different content types are still treated differently     Strategy and vision formed (five pages)      Agile emerges     Exogenous data sources are readily integrated     Business executives become D&A champions	Business-led/driven, with CDO D&A is an indispensable fuel for performance and innovation, and linked across programs Program mgmt.mentality for ongoing synergy Link to outcome and data used for ROI	D&A is central to business strategy     Data value influences investments     Strategy and execution aligned and continually improved     Outside-in perspective     CDO sits on board

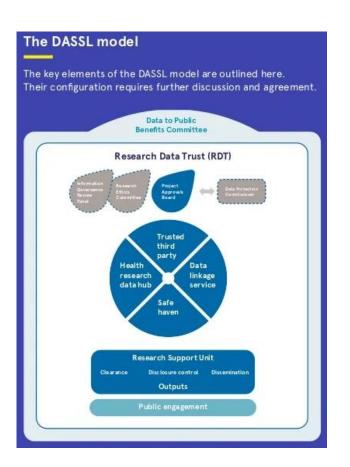
D&A = data and analytics; ROI = return on investment

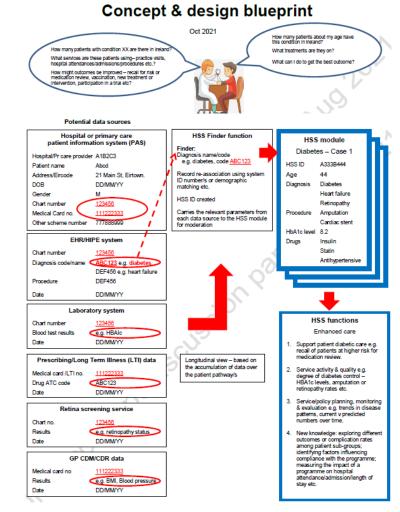
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### What next?







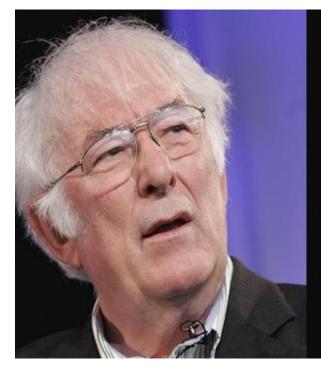
Health Support System (HSS)

### From Silos to Systems



# Final thought





Hope is not optimism, which expects things to turn out well, but something rooted in the conviction that there is good worth working for.

— Seamus Heaney —

Not just optimistic – hopeful because recent experience has built our conviction that evidence at the centre of health system decision-making is used well is worth working for ....

# **Acknowledgements**

- HSE ISM programme team
- ISM Governance Group
- National Health Intelligence Unit
- DAIM