

# **Briefing Paper**

# Information Note on Landfill Levy in Ireland

#### **Key points**

- Landfill levy of €75 per tonne is applied to commercial waste (since 2013).
- The Revenues from the Landfill levy go to the Environment Fund.
- The landfill levy is changing behaviour and has reduced landfill waste.
- The Circular Economy Bill is currently being considered by the Oireachtas and provides for a
  waste recovery levy and other levies, including a levy on single use drinks cups.
- The OECD have recommended introducing waste recovery and waste incineration levies.

# 1. Current tax on landfill in Ireland

#### 1.1 Legislative basis

A Government levy of €75 per tonne is applied to dispose of commercial waste, subject to certain exemptions<sup>1</sup>, in a landfill site.

This levy was established in 2002 and has since been amended by regulations made pursuant to the Waste Management Acts 1996 - 2003.

The Minister for Environment, Climate and Communications has the power to increase the landfill levy by Statutory Instrument.<sup>2</sup>

#### **1.2** Rate

The rate has increased as follows:

- increase from €30 to €50 per tonne in 2011;
- increase from €50 to €65 per tonne in 2012; and,
- increase from €65 to €75 per tonne in 2013.

### 1.3 Use of revenues from the landfill levy

The revenues from the landfill levy go towards the Government's Environment Fund<sup>3</sup> for environmental projects.

The revenue from the landfill levy fluctuated between €30 million and €50 million over the period 2010 – 2017 and was less than €20 million in 2018.<sup>4</sup>

#### 1.4 Impact of the landfill levy

Disposal to landfill has fallen from over 80% in 2001 to 14% in 2018 according to the Environmental Protection Agency and the landfill levy has been a key driver of this.<sup>5</sup>

<sup>&</sup>lt;sup>1</sup> Waste Management (Landfill Levy) Regulations 2015.

<sup>&</sup>lt;sup>2</sup> In July 2020 Minister Bruton announced that a proposed increase of the landfill levy to €80 per tonne was one of a number of environmental measures for consideration, press release <u>here</u>.

<sup>&</sup>lt;sup>3</sup>Information about and accounts of the Environment Fund <u>here</u>;

The environment fund was considered as part of a DPER Spending Review Paper in 2017.

<sup>&</sup>lt;sup>4</sup> CSO Environment Taxes 2018.

<sup>&</sup>lt;sup>5</sup>EPA Current Trends in Waste;

The ESRI has conducted an analysis of the impact of the national landfill policy on greenhouse gas emissions in the waste sector, report here.

#### 1.5 International comparison

The UK has a landfill tax.6

There are two rates, a standard and lower rate, from April 2021 they are as follows:

- Standard rate £96.70/tonne
- Lower rate £3.10/tonne<sup>7</sup>

Denmark, Finland, France and Iceland also have waste taxes, these apply to either incineration or landfilling and are charged on the basis of weight or volume.

## 2. Commentary and Proposals for Reform

#### 2.1 Waste Action Plan for a Circular Economy and Circular Economy Bill 2021

As mentioned above, there are some exemptions to the landfill levy. The Waste Action Plan for a Circular Economy states that the impact of a particular exemption from the landfill levy – for bio-waste – and whether it should be retained is something that will be analysed.

The Waste Action Plan for a Circular Economy also proposes further environmental levies – for waste recovery (at €5 per tonne) and single use coffee cups (a "latte levy").8

A virgin plastic levy is also something that is to be considered.

The Circular Economy Bill is currently being debated in the Houses of the Oireachtas.9

The report on the pre-legislative scrutiny of that Bill was published on 16 December 2021.<sup>10</sup> The General Scheme of the Bill was published in June 2021.

#### **2.2 OECD**

The OECD in its Environmental Performance Review 2021 recommended increasing the current landfill levy and introduce a levy on the incineration and export of reusable and recyclable waste.<sup>11</sup>

<sup>&</sup>lt;sup>6</sup> <u>UK Landfill Tax Rates</u>.

<sup>&</sup>lt;sup>7</sup> Inert or inactive waste is subject to the lower rate (e.g. rocks or soil).

<sup>&</sup>lt;sup>8</sup> Action Plan for a Circular Economy.

<sup>&</sup>lt;sup>9</sup> The bill is currently before Dáil Éireann, see <u>here</u>. <u>Circular Economy Bill</u> (General Scheme). The Bill provides for the waste recovery levy and also has provision for the Minister to make regulations seeking to reduce certain single-use products, including disposable hot and cold beverage cups, where reusable alternatives exist and such regulations may provide for an environmental levy on such items.

<sup>&</sup>lt;sup>10</sup> Report on Pre-Legislative Scrutiny of the Circular Economy Bill 2021.

<sup>&</sup>lt;sup>11</sup> OECD Environmental Performance Review Ireland 2021

#### 2.3 Dáil Debates

A Parliamentary Question regarding a waste recovery levy and waste incineration levy was asked by Deputy Ged Nash in July of last year.<sup>12</sup>

- The Minister of State advised that a recovery levy could not apply to landfill as this is a disposal activity and there is a landfill levy of €75 per tonne already in place.
- Information on the yield of a waste recovery levy of €5 per tonne is not available as this would depend on whether the waste recovery levy would apply to:
  - o All recovery operations, or just incineration;
  - Recovery or incineration activity in Ireland only or to waste exported for recovery or incineration; and,
  - o Any exemptions that might be provided for.
- The purpose of the recovery levy is to change behaviour, not to raise revenue.

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<sup>&</sup>lt;sup>12</sup> PQ/39911/21 and PQ/39920/21 – taken together.